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Third Draft  
(Tentative)

1. The concept of the NIS as conceived by the Ad Hoc Committee is as follows:

a. The NIS will be an "across the board" collection program covering all important foreign countries and areas of the world simultaneously.

b. The NIS will be a production and maintenance program, based upon the above premise and JCS priorities, and in accordance with I.A.C. Agency capabilities.

c. The NIS is a concise digest of basic intelligence required for strategic planning and as the basis for initial highest level operational planning.

2. The Ad Hoc Committee has divided the NIS into chapters, each of which treats a major functional aspect of the basic intelligence relating to the country or area under consideration. Further, the Committee has divided these chapters into sections, each of which treats a major subdivision of the field covered by the chapter. The section is so designed as to permit it to serve as the basic unit of production and maintenance and so enhance the flexibility of the N.I.S. program. The chapters of N.I.S., as established by the committee, are as follows:

Chapter I -- Brief (a succinct presentation of the salient basic intelligence aspects of the country or area as a whole.)

Chapter II -- Geography

Chapter III -- Transportation and Telecommunications

Chapter IV -- Sociological

Chapter V -- Political

Chapter VI -- Economic

Chapter VII -- Scientific

Chapter VIII -- Armed Forces

Chapter IX -- Map and Chart Appraisal  
(Gazetteer)

DOCUMENT NO. \_\_\_\_\_  
NO CHANGE IN CLASS. ☐  
☒ DECLASSIFIED  
CLASS. CHANGED TO: TS S O  
NEXT REVIEW DATE: \_\_\_\_\_  
AUTH: HR 70-2  
DATE: 25 NOV 1980 REVIEWER: 018645

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NIS itself and a full treatment in Supplements. It is proposed to have four such Supplements initially:

NIS Supplement No. I -- Ports and Naval Facilities

NIS Supplement No. II -- Air Facilities

NIS Supplement No. III -- Telecommunications

NIS Supplement No. IV -- Towns

(The proposed topical outlines of chapters and supplements are contained in Appendix "A.")

In order to insure the desired treatment of each topic set forth in the chapter outlines, the committee has prepared an outline guide for each chapter and supplement. These outline guides cover instructions which set forth the details to be treated under the headings and subheadings of the outline together with explanations, in appropriate instances, of the degree of detail required and the manner of treatment. These guides also include statements of the inter-agency coordination required by the allocation of production responsibilities to the several IAC agencies. (The proposed outline guides are contained in Appendix "B".)

3. The committee considers that the production and maintenance of NIS demands the closely coordinated joint effort of the several IAC Agencies. To insure this coordination, the committee has framed a Tentative Allocation of Responsibilities for the Preparation of NIS (Appendix "C"). This allocation provides for a single agency to act as overall coordinator for each chapter and, where several agencies are involved in the preparation of a single section or subsection, to act as coordinator for that section or subsection. The bases for these allocations of responsibility were the relative interests of the agencies and their capacities to

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produce. Exploration of the production capabilities of the several IAC Agencies with regard to Chapter VI (Economic) indicates that certain sections and subsections can best be prepared with the assistance of the following non-IAC government agencies:

Department of Agriculture

Department of the Interior

Department of Commerce

Federal Power Commission

However, because the standards of security in these agencies do not necessarily conform to those of IAC, because these agencies do not receive all available material concerned with the subjects to be treated, and because personnel in these agencies cannot be expected to be fully capable of developing the subjects from the intelligence viewpoint, it was thought best to designate an IAC agency as responsible for these sections and subsections, utilizing the assistance of the non-IAC agencies. OIR, Department of State, has been tentatively designated to assure this responsibility.

In addition, there are certain non-IAC agencies which are assisting in the production of basic intelligence at the present time. The present arrangements with these agencies are working satisfactorily.

4. The committee considers that, in general, the area covered by an NIS should be that limited by the boundaries of political entities. In the geographic treatment (Chapter II), however, it appears most desirable to determine NIS areas in terms of natural geographic concepts. For example, since the Iberian Peninsula, including the approaches into the Pyrenees from France, forms a natural geographic concept, it should be considered geographically as a whole. Thus, the geographic treatment of this area would serve as Chapter II for both the NIS on Portugal and the NIS on Spain. In addition, it will be necessary to transcend political boundaries in many instances in order to attain comprehensive treatment of certain functional aspects of subjects on which the NISs and have capabilities, and such

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procedure would be followed wherever necessary. (NIS areas and initial JCS target dates for completion of studies appear in Appendix "D".)

5. The committee believes that, in order to effect efficient execution of the NIS program, an agreed statement of the production functions of each agency is advisable. These proposed Agency functions are as follows:

NIS COMMITTEE (Coordinating committee representing  
the Chiefs of the I.A.C. Agencies)

- a. Considers and recommends for I.A.C. Agency approval overall policies for NIS.
- b. Recommends to C.I.A. measures necessary for the coordination of the NIS program.
- c. Establishes the production and maintenance schedule and the scope and treatment of each NIS to be produced, based on J.C.A. requirements and priorities, in accordance with agency capabilities.

C.I.A. (Basic Intelligence Group)

- a. Provides overall coordination for the NIS program.
- b. Is responsible for editing and publishing NIS publications.
- c. Accomplishes NIS dissemination in accordance with IAC Agency agreements
- d. Implements the NIS program in accordance with the responsibilities of C.I.A.

I.A.C. AGENCIES

- a. Implement NIS production and maintenance programs in accordance with Agency responsibilities.
- b. Provide a member and alternate members for the NIS COMMITTEE.

These members must be familiar with the overall production of basic intelligence within their Departments.

6. It is the opinion of the committee that the following methods should be

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held in abeyance pending the availability of material for the NIS of higher priority.

- d. Basic intelligence already produced and on hand in the I.A.C. Agencies, although not in the form of NIS, should be utilized to the maximum extent possible in the production of NIS. This intelligence includes S.I.D., JANIS, A.I.B., Marshall Plan Reports, etc.
- e. Because of the magnitude of the NIS program, the possible collection difficulties in certain instances, and the shortage of qualified personnel available to produce NIS, the committee attaches great importance to utilizing intelligence produced under the various [REDACTED] programs as an aid to producing NIS.

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